#### 103D CONGRESS 1ST SESSION

## H. R. 1218

To provide for economic growth by reducing income taxes for most Americans, by encouraging the purchase of American-made products, and by accelerating transportation-related spending, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

MARCH 4, 1993

Mr. Andrews of New Jersey introduced the following bill; which was referred jointly to the Committees on Ways and Means, Public Works and Transportation, Banking, Finance and Urban Affairs, Post Office and Civil Service, and Appropriations

### A BILL

To provide for economic growth by reducing income taxes for most Americans, by encouraging the purchase of American-made products, and by accelerating transportation-related spending, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Economic Growth In-
- 5 centive Act of 1993".

## 1 TITLE I—REDUCTION IN 2 INDIVIDUAL INCOME TAXES

2	INDIVIDUAL INCOME TAXES
3	SEC. 101. 5-PERCENT DECREASE IN INDIVIDUAL INCOME
4	TAXES FOR MOST TAXPAYERS.
5	(a) GENERAL RULE.—Section 1 of the Internal Reve-
6	nue Code of 1986 (relating to tax imposed) is amended
7	by striking subsections (a) through (e) and inserting the
8	following:
9	"(a) Married Individuals Filing Joint Returns
10	AND SURVIVING SPOUSES.—There is hereby imposed on
11	the taxable income of—
12	"(1) every married individual (as defined in sec-
13	tion 7703) who makes a single return jointly with
14	his spouse under section 6013, and
15	"(2) every surviving spouse (as defined in sec-
16	tion 2(a)),
17	a tax determined in accordance with the following table:
	"If taxable income is:       The tax is:         Not over \$35,800       14.25% of taxable income.         Over \$35,800       but not over \$5,101.50, plus 26.6% of the excess over \$35,800.         Over \$86,500       st8,587.70, plus 29.45% of the excess over \$86,500.         Over \$250,000       \$66,738.45, plus 31% of the excess over \$250,000.
18	"(b) Heads of Households.—There is hereby im-
19	posed on the taxable income of every head of a household
20	(as defined in section $2(b)$ ) a tax determined in accordance

#### "If taxable income is:

#### The tax is:

14.25% of taxable income. \$4,096.88, plus 26.6% of the excess over \$28,750.

\$16,173.28, plus 29.45% of the excess over \$74,150.

\$57,447.47, plus 31% of the excess over \$214.300.

- 1 "(c) Unmarried Individuals (Other Than Sur-
- 2 VIVING SPOUSES AND HEADS OF HOUSEHOLDS).—There
- 3 is hereby imposed on the taxable income of every individ-
- 4 ual (other than a surviving spouse as defined in section
- 5 2(a) or the head of a household as defined in section 2(b))
- 6 who is not a married individual (as defined in section
- 7 7703) a tax determined in accordance with the following
- 8 table:

#### "If taxable income is:

#### The tax is:

14.25% of taxable income.

\$3,056.63, plus 26.6% of the excess over \$21,450.

\$11,156.33, plus 29.45% of the excess over \$51,900.

\$40,046.78, plus 31% of the excess over \$150,000.

- 9 "(d) Married Individuals Filing Separate Re-
- 10 TURNS.—There is hereby imposed on the taxable income
- 11 of every married individual (as defined in section 7703)
- 12 who does not make a single return jointly with his spouse
- 13 under section 6013, a tax determined in accordance with
- 14 the following table:

#### "If taxable income is:

Not over \$17,900 ...... Over \$17,900 but not over \$43,250. Over \$43,250 but not over \$125,000.

#### The tax is:

14.25% of taxable income.

\$2,550.75, plus 26.6% of the excess over \$17,900.

\$9,293.85, plus 29.45% of the excess over \$43.250.

	"If taxable income is: The tax is: \$33,369.23, plus 31% of the excess over \$125,000.
1	"(e) Estates and Trusts.—There is hereby im-
2	posed on the taxable income of—
3	"(1) every estate, and
4	"(2) every trust,
5	taxable under this subsection a tax determined in accord-
6	ance with the following table:
	"If taxable income is:  Not over \$3,000
	Over \$5,000 but not over \$9,000 \$959.50, plus 29.45% of the excess over \$5,000.  Over \$9,000 \$2,137.50, plus 31% of the excess over \$9,000."
7	(b) Conforming Amendments.—
8	(1) Section 541 is amended by striking "28
9	percent" and inserting "31 percent".
10	(2)(A) Subsection (f) of section 1 is amended—
11	(i) by striking "1990" in paragraph (1)
12	and inserting "1992", and
13	(ii) by striking ''1989'' in paragraph
14	(3)(B) and inserting "1991".
15	(B) Subparagraph (B) of section 32(i)(1) is
16	amended by striking "1989" and inserting "1991".
17	(C) Subparagraph (C) of section 41(e)(5) is
18	amended by striking "1989" each place it appears
19	and inserting "1991".

1	(D) Subparagraph (B) of section $63(c)(4)$ is
2	amended by striking "1989" and inserting "1991".
3	(E) Subparagraph (B) of section 68(b)(2) is
4	amended by striking "1989" and inserting "1991".
5	(F) Clause (ii) of section $135(b)(2)(B)$ is
6	amended by inserting ", determined by substituting
7	'calendar year 1989' for 'calendar year 1991' in sub-
8	paragraph (B) thereof" before the period at the end
9	thereof.
10	(G) Subparagraphs (A)(ii) and (B)(ii) of sec-
11	tion 151(d)(4) are each amended by striking "1989"
12	and inserting "1991".
13	(H) Clause (ii) of section $513(h)(2)(C)$ is
14	amended by striking "1989" and inserting "1991".
15	(c) EFFECTIVE DATE.—The amendments made by
16	this section shall apply to taxable years beginning after
17	December 31, 1991.
18	TITLE II—INCENTIVE FOR PUR-
19	CHASE OF AMERICAN-MADE
20	PROPERTY
21	SEC. 201. DEDUCTION FOR GENERAL SALES TAXES ON
22	AMERICAN-MADE TANGIBLE PERSONAL
23	PROPERTY.
24	(a) IN GENERAL.—Subsection (a) of section 164 of
25	the Internal Revenue Code of 1986 (relating to deduction

- for taxes) is amended is inserting after paragraph (5) the following new paragraph: 3 "(6) State and local general sales taxes imposed in respect of qualified sales at retail of American 5 made-property." 6 (b) Definitions.—Subsection (b) of section 164 of such Code is amended by adding at the end thereof the following new paragraph: 8 9 "(5) Definitions relating to GENERAL SALES TAXES.—For purposes of subsection (a)(6)— 10 11 "(A) QUALIFIED SALES.—The term 'qualified sale' means any sale of property if the 12 price (including taxes and shipping (if any)) 13 14 paid by the taxpayer for such property and all 15 other American-made property purchased with 16 such property in the same transaction exceeds 17 \$500. 18 AMERICAN-MADE PROPERTY.—The 19 term 'American-made property' means tangible 20 personal property more than 50 percent of the 21 cost of which is attributable to value added in 22 the United States."
- 23 (c) Effective Date.—The amendments made by 24 this section shall apply to taxable years beginning after 25 the date of the enactment of this Act.

# 1 TITLE III—SURFACE 2 TRANSPORTATION PROGRAMS

- 3 SEC. 301. OBLIGATION CEILING.
- 4 Section 102 of the Intermodal Surface Transpor-
- 5 tation Efficiency Act of 1991 (23 U.S.C. 104 note; 105
- 6 Stat. 1916–1918) is repealed.
- 7 SEC. 302. AUTHORIZATION OF APPROPRIATIONS FOR HIGH-
- 8 **WAY PROGRAMS.**
- 9 Section 1003 of the Intermodal Surface Transpor-
- 10 tation Efficiency Act of 1991 (105 Stat. 1918-1922) is
- 11 amended—
- 12 (1) in paragraph (1) by striking
- 13 "\$2,913,000,000" and all that follows through
- 14 "1997" and inserting "\$7,284,000,000 for fiscal
- 15 year 1993, and \$7,285,000,000 for fiscal year
- 16 1994";
- 17 (2) in paragraph (2) by striking
- 18 "\$3,599,000,000" the first place it appears and all
- that follows through "1997" and inserting
- 20 "\$8,998,500,000 for fiscal year 1993, and
- 21 \$8,998,500,000 for fiscal year 1994";
- 22 (3) in paragraph (3) by striking
- 23 "\$4,096,000,000" the first place it appears and all
- that follows through "1997" and inserting

- 1 "\$10,241,000,000 for fiscal year 1993, and 2 \$10,241,000,000 for fiscal year 1994";
- 3 (4) in paragraph (4) by striking
- 4 "\$1,028,000,000" the first place it appears and all
- 5 that follows through "1997" and inserting
- 6 "\$2,571,000,000 for fiscal year 1993, and
- 7 \$2,571,000,000 for fiscal year 1994";
- 8 (5) in paragraph (5) by striking
- 9 "\$2,762,000,000" the first place it appears and all
- that follows through "1997" and inserting
- 11 "\$6,906,000,000 for fiscal year 1993, and
- 12 \$6,906,000,000 for fiscal year 1994";
- 13 (6) in paragraph (6)(A) by striking
- 14 "\$191,000,000" and all that follows through
- 15 "1997" and inserting "\$477,500,000 for each of fis-
- 16 cal years 1993 and 1994";
- 17 (7) in paragraph (6)(B) by striking
- 18 "\$171,000,000" and all that follows through
- 19 "1997" and inserting "\$428,500,000 for fiscal year
- 20 1993, and \$428,500,000 for fiscal year 1994";
- 21 (8) in paragraph (6)(C) by striking
- 22 "\$83,000,000" and all that follows through "1997"
- 23 and inserting "\$208,500,000 for fiscal year 1993,
- and \$208,500,000 for fiscal year 1994";

- (9) in paragraph (7) by striking "\$20,000,000" 1 2 and all that follows through "1997" and inserting 3 "\$50,000,000 for each of fiscal years 1993 and 1994"; and 4 (10) in paragraph (8) by striking "each of" and all that follows through "1997" and inserting "fiscal 6 7 year 1992 and \$25,000,000 for each of fiscal years 8 1993 and 1994". SEC. 303. BUDGET COMPLIANCE. 10 Sections 1003(c) and 1004 of the Intermodal Surface Transportation Efficiency Act of 1991 (105 Stat. 1922– 11 1923) are repealed. 12 SEC. 304. NATIONAL DEFENSE HIGHWAYS LOCATED OUT-14 SIDE THE UNITED STATES. 15 Section 1006(h)(2) of the Intermodal Surface Transportation Efficiency Act of 1991 (23 U.S.C. 311 note; 105 Stat. 1927) is amended— (1) by striking "\$20,000,000" and inserting 18 19 "\$40,000,000"; and (2) by striking ", 1994, 1995, and 1996" and 20 inserting "and 1994". 21 22 SEC. 305. SUBSTITUTE PROGRAM.
- 23 Section 103(e)(4)(G) of title 23, United States Code,
- is amended by striking "\$240,000,000 per fiscal year for
- each of fiscal years 1992, 1993, 1994, and 1995" and in-

- 1 serting "\$240,000,000 for fiscal year 1992, and
- 2 \$360,000,000 per fiscal year for each of fiscal years 1993
- 3 and 1994".
- 4 SEC. 306. DONOR STATE BONUS AMOUNTS.
- 5 Section 1013(c)(1) of the Intermodal Surface Trans-
- 6 portation Efficiency Act of 1991 (23 U.S.C. 157 note; 105
- 7 Stat. 1940) is amended by striking subparagraphs (B),
- 8 (C), (D), (E), and (F) and inserting the following new
- 9 subparagraphs:
- 10 "(B) For fiscal year 1993 \$1,285,000,000.
- 11 "(C) For fiscal year 1994
- 12 \$1,285,000,000.".
- 13 SEC. 307. REIMBURSEMENTS FOR SEGMENTS OF THE
- 14 INTERSTATE SYSTEM CONSTRUCTED WITH-
- 15 **OUT FEDERAL ASSISTANCE.**
- 16 (a) IN GENERAL.—Section 160 of title 23, United
- 17 States Code, is amended in each of subsections (a) and
- 18 (f) by striking "1996 and 1997" and inserting "1993 and
- 19 1994".
- 20 (b) Conforming Amendment.—Section 1014(c) of
- 21 the Intermodal Surface Transportation Efficiency Act of
- 22 1991 (105 Stat. 1942–1943) is amended—
- (1) in paragraph (1) by striking "1996" each
- place it appears and inserting "1993";

- 1 (2) in paragraph (2) by striking "1996 and
- 2 1997" each place it appears and inserting "1993
- and 1994"; and
- 4 (3) in paragraph (3) by striking "1996 and
- 5 1997" and inserting "1993 and 1994".

#### 6 SEC. 308. APPORTIONMENT ADJUSTMENTS.

- 7 (a) HOLD HARMLESS.—Section 1015(a)(1) of the
- 8 Intermodal Surface Transportation Efficiency Act of 1991
- 9 (23 U.S.C. 104 note; 105 Stat. 1943) is amended by strik-
- 10 ing "1997" and inserting "1994".
- 11 (b) 90-PERCENT OF PAYMENT ADJUSTMENTS.—Sec-
- 12 tion 1015(b)(1) of such Act is amended by striking
- 13 "1997" and inserting "1994".
- 14 (c) Additional Allocation.—Section 1015(c) of
- 15 such Act is amended—
- 16 (1) by striking "\$47,800,000" and inserting
- 17 "\$119,500,000"; and
- 18 (2) by striking "1997" and inserting "1994".
- 19 (d) AUTHORIZATION OF APPROPRIATIONS.—Section
- 20 1015(e) of such Act is amended by striking "1997" and
- 21 inserting "1994".
- 22 SEC. 309. SET ASIDE FOR 4R PROJECTS.
- 23 Section 118(c)(2)(A) of title 23, United States Code,
- 24 is amended by striking ", \$64,000,000" and all that fol-

1 lows through "1997" and inserting "and \$160,500,000 for each of fiscal years 1993 and 1994". SEC. 310. DISCRETIONARY BRIDGE PROGRAM. 4 Section 144(g)(1) of title 23, United States Code, is amended— (1) by striking "1994, 1995, 1996, and 1997" 6 7 and inserting "and 1994"; (2) by striking ", \$68,000,000" and all that 8 follows through "1997" the second place it appears 9 10 and inserting "and \$171,500,000 in the case of fiscal year 1993 and 1994"; 11 (3) by striking ", \$59,500,000 in the case of 12 fiscal years 1993 and 1994, and \$60,500,000 in the 13 14 case of fiscal years 1995, 1996, and 1997" each 15 place it appears and inserting "and \$150,250,000 in the case of fiscal years 1993 and 1994"; and 16 17 (4) by striking "\$8,500,000" and inserting 18 "\$21,250,000". 19 SEC. 311. NATIONAL HIGH-SPEED GROUND TRANSPOR-20 TATION PROGRAMS. 21 Section 1036(d)(1) of the Intermodal Surface Transportation Efficiency Act of 1991 (105 Stat. 1986) is 23 amended—

(A)

by

striking

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(1)

in

subparagraph

"\$45,000,000" and all that follows through "1997"

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- and inserting "\$220,000,000 for fiscal year 1993,
- and \$275,000,000 for fiscal year 1994"; and
- 3 (2) in subparagraph (B) by striking
- 4 "\$5,000,000" and all that follows through "1997"
- 5 and inserting "\$12,500,000" for each of fiscal years
- 6 1993 and 1994".

#### 7 SEC. 312. HIGHWAY TIMBER BRIDGE PROGRAM.

- 8 Section 1039(a) of the Intermodal Surface Transpor-
- 9 tation Efficiency Act of 1991 (23 U.S.C. 144 note; 105
- 10 Stat. 1991) is amended—
- 11 (1) by striking "1994, 1995, 1996, and 1997"
- and inserting "and 1994";
- 13 (2) by striking "\$1,000,000" and inserting
- 14 "\$2,500,000"; and
- 15 (3) by striking "\$7,500,000" and inserting
- 16 "\$18,750,000".

#### 17 SEC. 313. HIGHWAY USE TAX EVASION PROJECTS.

- Section 1040(f)(1) of the Intermodal Surface Trans-
- 19 portation Efficiency Act of 1991 (23 U.S.C. 101 note; 105
- 20 Stat. 1992–1993) is amended by striking "\$5,000,000"
- 21 and all that follows through "1997" and inserting
- 22 "\$12,500,000 for each of fiscal years 1993 and 1994".
- 23 SEC. 314. SCENIC BYWAYS PROGRAM.
- Section 1047(d) of the Intermodal Surface Transpor-
- 25 tation Efficiency Act of 1991 (23 U.S.C. 101 note; 105

- 1 Stat. 1998) is amended by striking "\$3,000,000" and all
- 2 that follows through "1997" and inserting "24,000,000
- 3 for fiscal year 1993, and \$25,000,000 for fiscal year
- 4 1994".
- 5 SEC. 315. CONSTRUCTION OF FERRY BOATS AND FERRY
- 6 TERMINAL FACILITIES.
- 7 Section 1064(c) of the Intermodal Surface Transpor-
- 8 tation Efficiency Act of 1991 (23 U.S.C. 129 note; 105
- 9 Stat. 2005) is amended by striking ", \$17,000,000" and
- 10 all that follows through "1997" and inserting "and
- 11 \$43,000,000 per fiscal year for each of fiscal years 1993
- 12 and 1994".
- 13 SEC. 316. HIGHWAY SAFETY AUTHORIZATION OF APPRO-
- 14 **PRIATIONS.**
- Section 2005 of the Intermodal Surface Transpor-
- 16 tation Efficiency Act of 1991 (105 Stat. 2079) is amend-
- 17 ed—
- 18 (1) in paragraph (1) by striking
- 19 "\$171,000,000" and all that follows through
- 20 "1997" and inserting "\$427,500,000 for each of fis-
- 21 cal years 1993 and 1994"; and
- (2) in paragraph (2) by striking "each of the
- fiscal years 1992 through 1997" and inserting "for
- fiscal year 1992 and \$110,000,000 for each of fiscal
- 25 years 1993 and 1994".

#### 1 SEC. 317. HIGHWAY SAFETY OBLIGATION CEILINGS.

- 2 Section 2009 of the Intermodal Surface Transpor-
- 3 tation Efficiency Act of 1991 (105 Stat. 2080) is amended
- 4 by striking subsections (a) and (b) and inserting the fol-
- 5 lowing:
- 6 "Sums authorized to be appropriated by this title and
- 7 the amendments made by this title shall not be subject
- 8 to any obligation limitation.".

#### 9 SEC. 318. FEDERAL TRANSIT ACT AUTHORIZATIONS.

- Section 21 of the Federal Transit Act (49 U.S.C.
- 11 App. 1617) is amended—
- 12 (1) in subsection (a)(1) by striking
- 13 "\$1,150,000,000" the first place it appears and all
- that follows through "1997" and inserting
- 15 "\$3,240,000,000 for fiscal year 1993 and
- \$3,280,000,000 for fiscal year 1994"; and
- 17 (2) in subsection (b)(1) by striking
- 18 "\$1,725,000,000" the first place it appears and all
- that follows through "1997" and inserting
- 20 "\$4,860,000,000 for fiscal year 1993 and
- 21 \$4,910,000,000 for fiscal year 1994".

#### 22 SEC. 319. REDUCTION IN FEDERAL TRANSIT ACT AUTHOR-

- 23 **IZATIONS FOR BUDGET COMPLIANCE.**
- Section 3038 of the Intermodal Surface Transpor-
- 25 tation Efficiency Act of 1991 (105 Stat. 2138) is repealed.

1	SEC. 320. MOTOR CARRIER SAFETY GRANT PROGRAM.
2	Section 404(a)(2) of the Surface Transportation As
3	sistance Act of 1982 (49 U.S.C. App. 2304(a)(2)) is
4	amended by striking "\$76,000,000" and all that follows
5	through "1997" and inserting "\$205,000,000 for fisca
6	year 1993, and \$209,000,000 for fiscal year 1994''.
7	SEC. 321. REPEAL OF ADJUSTMENT OF APPORTIONMENTS
8	(a) IN GENERAL.—Section 9503 of the Internal Rev
9	enue Code of 1986 (relating to Highway Trust Fund) is
10	amended by striking subsection (d) and by redesignating
11	subsection (e) as subsection (d).
12	(b) Conforming Amendment.—Paragraph (1) of
13	section 9503(c) of such Code is amended by striking "sub
14	section (e)" and inserting "subsection (d)".
15	(c) Effective Date.—The amendments made by
16	this section shall apply to fiscal years beginning after Sep
17	tember 30, 1992.
18	TITLE IV—RELIEF FROM CREDIT
19	CRUNCH
20	SEC. 401. LOOSENING OF REQUIREMENTS ON LOAN LOSS
21	RESERVES ENCOURAGED.
22	(a) FINDINGS.—The Congress hereby finds that—
23	(1) the economy of the United States has been

in a sustained period of slow growth;

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- 1 (2) credit for commercial and consumer loans
  2 and leases has become more difficult to obtain over
  3 the past three years, resulting in a "credit crunch";
  4 (3) the banking industry has adopted a cautious
  5 credit policy in response to the state of the economy
  - credit policy in response to the state of the economy and the problems experienced by the savings and loan industry;
  - (4) the Federal Reserve has lowered its reserve requirements on member banks for both checking and savings deposits over the past two years in an effort to stimulate the economy, with only moderate success; and
  - (5) the loosening of the requirements on loan loss reserves by State banking authorities and the appropriate Federal banking agencies, as that term is defined in section 3(q) of the Federal Deposit Insurance Act (12 U.S.C. 1813(q)), might help stimulate the economy.
- 19 (b) Declaration.—It is the sense of the Congress 20 that—
  - (1) the current "credit crunch" should be eased by making it easier for businesses and individuals to obtain loans and leases; and
- 24 (2) State banking authorities and the appro-25 priate Federal banking agencies, as that term is de-

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1	fined in section $3(q)$ of the Federal Deposit Insur-
2	ance Act (12 U.S.C. 1813(q)), should more sensibly
3	apply the requirements on loan loss reserves so as
4	not to punish or restrain responsible borrowers.
5	TITLE V—CAP ON FEDERAL
6	<b>EMPLOYMENT</b>
7	SEC. 501. CAP ON FEDERAL EMPLOYMENT.
8	(a) Employment Cap.—Notwithstanding any other
9	provision of law, the total number of individuals employed
10	by the Federal Government may not exceed the number
11	of individuals employed by the Federal Government on the
12	date of the enactment of this Act.
13	(b) RESCISSION OF APPROPRIATIONS.—Notwith-
14	standing any other provision of law, there are hereby re-
15	scinded all unobligated amounts that were appropriated
16	before the date of the enactment of this Act to pay salary,
17	wages, or benefits for a position in the employment of the
18	Federal Government that is not filled on that date.
19	TITLE VI—REDUCTION IN
20	FEDERAL OVERHEAD EXPENSES
21	SEC. 601. REDUCTION OF AMOUNTS AVAILABLE TO FED-
22	ERAL AGENCIES FOR PAYING OVERHEAD EX-
23	PENSES.
24	(a) Rescission of Appropriations.—Notwith-
25	standing any other provision of law, there is hereby re-

- 1 scinded an amount equal to 10 percent of all unobligated
- 2 amounts that were appropriated before the date of the en-
- 3 actment of this Act to pay overhead expenses of any Fed-
- 4 eral agency.
- 5 (b) REDUCTION IN AUTHORIZATIONS.—The amount
- 6 authorized to be appropriated for any fiscal year to pay
- 7 overhead expenses of any Federal agency is hereby re-
- 8 duced by 10 percent.
- 9 (c) Overhead Expenses Defined.—For purposes
- 10 of this section, the term "overhead expenses" means any
- 11 expense incurred by a Federal agency, except—
- 12 (1) the payment of salaries and wages of em-
- ployees of the agency; and
- 14 (2) direct spending (as that term is defined in
- section 250 of the Balanced Budget and Emergency
- Deficit Control Act of 1985).

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